

Message Text

PAGE 01 TOKYO 04921 210756 Z

10

ACTION AID-20

INFO OCT-01 EUR-25 EA-11 ADP-00 EB-11 NSC-10 RSC-01

CIEP-02 TRSE-00 SS-15 STR-08 OMB-01 CEA-02 CIAE-00

COME-00 FRB-02 INR-10 NSAE-00 XMB-07 OPIC-12 LAB-06

SIL-01 AGR-20 IO-12 DODE-00 PM-09 H-02 L-03 PA-03

PRS-01 USIA-12 RSR-01 /208 W
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R 201031 Z APR 73

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 0000

INFO AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY LONDON

AMEMBASSY BONN

AMEMBASSY THE HAGUE

AMEMBASSY BRUSSELS

AMEMBASSY OSLO

AMEMBASSY COPENHAGEN

AMEMBASSY HELSINKI

AMEMBASSY ROME

AMEMBASSY CANBERRA

AMEMBASSY WELLINGTON

AMEMBASSY SAIGON

AMEMBASSY VIENTIANE

AMEMBASSH BANGKOK

AMEMBASSY MANILA

USMISSION JEC PARIS

USMISSION EC BRUSSELS

USMISSION OECD PARIS

C O N F I D E N T I A L TOKYO 4921

MANILA FOR USADB

E. O. 11652: GDS

TAGS: EAID, VS IBRD, JA

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PAGE 02 TOKYO 04921 210756 Z

SUBJ: CONSULTATIVE GROUP FOR SOUTH VIETNAM - MCNAMARA'S
CONSULTATIONS IN TOKYO.

REF: A. TOKYO 4893 B. STATE 71100

SUMMARY. IBRD PRESIDENT MCNAMARA TOOK LINE WITH FORMIN OHIRA THAT THERE DID NOT SEEM TO BE MUCH OPPORTUNITY TO EXTEND AID TO NVN WITHIN MULTILATERAL FRAMEWORK OR THROUGH BILATERAL CHANNELS IN IMMEDIATE FUTURE. HE HAD BEEN REQUESTED BY PRESIDENT THIEU TO FORM A CONSULTATIVE GROUP FOR SVN AND HAD ACCEPTED CONTINGENT ON SUPPORT OF MAJOR MEMBERS OF BANK AND PARTICIPATION OF ADB. OHIRA SAID GOJ'S VIEWS BASED ON MULTILATERAL APPROACH TO INDOCHINESE RECIPIENTS WHILE RECOGNIZING SOME MIGHT PREFER BILATERAL CHANNEL. HE HOPED MULTILATERAL FRAMEWORK MIGHT BE FLEXIBLE ENOUGH TO KEEP DOOR OPEN TO RECIPIENTS OF BILATERAL AID. WITH THIS MIND, OHIRA THOUGHT GOJ WOULD NOT OBJECT TO AID EXTENDED THROUGH CONSULTATIVE GROUP WITHOUT INITIAL PARTICIPATION OF NVN. PRIOR TO THIS, HOWEVER, HE THOUGHT IT IMPORTANT TO HOLD AN INFORMAL PREPARATORY MEETING AMONG DONOR COUNTRIES, INCLUDING AS MANY WESTERN EUROPEAN COUNTRIES AS POSSIBLE, AND INTERNATIONAL FINANCIAL INSTITUTIONS WITHOUT PARTICIPATION OF RECIPIENTS. END SUMMARY.

1. FOLLOWING DISCUSSION PROPOSED IBRD- SPONSORED CONSULATATIVE GROUP ON SOUTH VIETNAM BETWEEN IBRD PRESIDENT MCNAMARA AND FORMIN OHIRA, EMBOFF OBTAINED BRIEFING FROM ISHIGAKI, DEPUTY HEAD, INTERNATIONAL COOPERATION DIVISION, ECONOMIC COOPERATION BUREAU,

FONOFF WHO WAS PRESENT AT MEETING (AND HAD BEEN PRESENT DURING ECON/ MIN/ MIKANAGI MEETING EARLIER IN WEEK, REF A). ISHIGAKI SAID THAT MCNAMARA WAS ACCOMPANIED BY SIR DENNIS RICKETT, AND SOEJIMA, IBRD RESIDENT REP. ON JAPANESE SIDE ALSO PRESENT WERE HATORI, IBRD EXECUTIVE DIRECTOR FOR JAPAN AND MIKANAGI, DIRECTOR- GENERAL, ECONOMIC COOPERATION BUREAU, FONOFF.

2. READING FROM REPORT, ISHIGAKI SAID MCNAMARA OPENED CONVERSATION BY SAYING NVN DID NOT SEEM ENTHUSIASTIC ABOUT AID EITHER WITHIN MULTILATERAL FRAMEWORK OR IN BILATERAL CHANNELS. UNSY WALDHEIM'S APPROACH HAD BEEN REBUFFED, AND SO FAR INDIVIDUAL APPROACHES HAD NOT BEEN ENCOURAGING. ONLY POSITIVE SIGN HAD COME FROM INTERNATIONAL RED CROSS WHICH REPORTED THAT NVN SEEMED INTERESTED IN AID FROM UNICEF AND WHO. HE NOTED THAT IBRD WAS IN POSITION TO GIVE SOME AID TO NON- MEMBERS AND REFERRED
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PAGE 03 TOKYO 04921 210756 Z

TO BANK'S TECHNICAL ASSISTANCE TO BANGLADESH AS AN EXAMPLE. HE DID NOT SEE MUCH OPPORTUNITY FOR AID TO NVN IN IMMEDIATE FUTURE. FOLLOWING DESCRIPTION PRESIDENT THIEU'S REQUEST AND HIS ACCEPTANCE CONTINGENT ON SUPPORT OF MAJOR MEMBERS OF BANK AND PARTICIPATION ADB, HE ASKED FORMIN OHIRA'S VIEWS.

3. ISHIGAKI SAID THAT OHIRA'S INITIAL RESPONSE TOUCHED ON FIVE POINTS.

A. WHILE GOJ WAS IN NO POSITION TO IMPOSE AID ON THOSE WHO

DO NOT WANT IT, IT WOULD SPARE NO EFFORT IN PROVIDING SUITABLE AID.

B. GOJ HAD EXTENDED HUMANITARIAN AID THROUGH THE INTERNATIONAL RED CROSS FOR ALL OF INDOCHINA.

C. IN RESPECT ECONOMIC ASSISTANCE, GOJ DESIRED TO UTILIZE MULTILATERAL FRAMEWORK. GOJ HAD NO CLEAR IDEA OF THE FOUR POTENTIAL RECIPIENTS' WISHES BUT WOULD WISH TO ASCERTAIN WHAT THEY MIGHT BE ON THE BASIS OF SPECIFIC REQUESTS.

D. NVN DID NOT SEEM TO BE ENTHUSIASTIC ABOUT A MULTILATERAL APPROACH, BUT GOJ HOPED TO HAVE A BETTER UNDERSTANDING OF ITS POSITION ON RETURN OF MIYAKE, HEAD, FIRST SEA DIVISION, ASIAN AFFAIRS BUREAU, FONOFF TO TOKYO ON THE 23 RD.

E. GOJ INTENDS TO KEEP IN CLOSE TOUCH WITH USG. HE HAD FOUND THE GENERAL LINE OF THOUGHT IN THE USG POSITION " UNDER- STANDABLE". UNDER THOSE CIRCUMSTANCES, HE THOUGHT A WORKABLE FRAMEWORK ON AID COULD BE WORKED OUT.

4. OHIRA ELABORATED ON THESE POINTS BY SAYING THAT GOJ BASIC THINKING WAS TO PREFER AN INTERNATIONAL ARRANGEMENT FOR INDOCHINA. IF THIS WERE NOT FEASIBLE FOR THE MOMENT, AND THERE WERE THOSE WHO WOULD WISH TO RECEIVE AID WITHIN A MULTILATERAL FRAMEWORK, THEN GOJ COULD CONSIDER PARTICIPATION IN CONSULTATION WITH OTHER COUNTRIES CONCERNED. IN JAPAN THERE WAS POSSIBLE RESISTANCE TO THIS APPROACH SO THAT THE BILATERAL CHANNEL MIGHT ALSO BE USED FOR THOSE RECIPIENTS WHO PREFERED IT. HE HOPED THE MULTILATERAL FRAMEWORK COULD BE FLEXIBLE ENOUGH TO KEEP THE DOOR OPEN TO THOSE RECIPIENTS OF BILATERAL AID.

5. WITH THIS BACKGROUND IN MIND, OHIRA THOUGHT THAT JAPAN WOULD HAVE NO OBJECTION TO AID IN SOME CONSULTATIVE GROUP OR OTHER MULTILATERAL FORUM WITHOUT THE INITIAL PARTICIPATION OF NVN. PRIOR TO THIS, HOWEVER, OHIRA THOUGHT IT IMPORTANT TO HOLD AN INFORMAL PREPARATORY MEETING AMONG DONOR COUNTRIES, INCLUDING AS MANY WESTERN EUROPEAN COUNTRIES AS POSSIBLE, AND INTERNATIONAL CONFIDENTIAL

PAGE 04 TOKYO 04921 210756 Z

FINANCIAL INSTITUTIONS WITHOUT PARTICIPATION OF THE RECEIPIENTS.

6 . IN CONCLUDING VISIT, MCNAMARA SAID HE HAD FOUND OHIRA' S COMMENTS POSSIBLE AND DESIRABLE. THE IBRD REPRESENTATIVE TO THE ADB ANNUAL MEETING WOULD BE DISCUSSING CONCEPT WITH ADB AUTHORITIES WHILE HE (MCNAMARA) WOULD DISCUSS WITH IBRD EXECUTIVE DIRECTORS.

7. COMMENT. ISHIGAKI THOUGHT MEETING WENT WELL AND THAT MCNAMARA SEEMED SATISFIED WITH IT. HE COMMENTED THAT OHIRA' S VIEWS, WHILE BROAD IF NOT SOMEWHAT AMBIGUOUS TENDED TO RUN ALONG THEME OF AN INTERNATIONAL FRAMEWORK BROAD ENOUGH TO PERMIT THE INCLUSION OF NVN, IF NVN SO DESIRED, WHILE MCNAMARA PURSUED THEME OF CONSULTATIVE GROUP TO SVN. IN RESPONSE EMBOFF QUESTIONS, HE SAID OTHER POSSIBLE ASPECTS OF EITHER JAPANESE OR IBRD APPROACH,

FOR EXAMPLE, TIMING OF MEETINGS, COVENOR, ETC., HAD NOT BEEN
TOUCHED ON.
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Disposition Approved on Date:
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HELSINKI
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